

106TH CONGRESS  
1ST SESSION

# H. R. 2130

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## AN ACT

To amend the Controlled Substances Act to add gamma hydroxybutyric acid and ketamine to the schedules of controlled substances, to provide for a national awareness campaign, and for other purposes.

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## AN ACT

To amend the Controlled Substances Act to add gamma hydroxybutyric acid and ketamine to the schedules of controlled substances, to provide for a national awareness campaign, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2   *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2       This Act may be cited as the “Hillory J. Farias Date-  
3 Rape Prevention Drug Act of 1999”.

4 **SEC. 2. FINDINGS.**

5       The Congress finds as follows:

6           (1) Gamma hydroxybutyric acid (also called G,  
7 Liquid X, Liquid Ecstasy, Grievous Bodily Harm,  
8 Georgia Home Boy, Scoop) has become a significant  
9 and growing problem in law enforcement. At least  
10 20 States have scheduled such drug in their drug  
11 laws and law enforcement officials have been experi-  
12 encing an increased presence of the drug in driving  
13 under the influence, sexual assault, and overdose  
14 cases, especially at night clubs and parties.

15           (2) A behavioral depressant and a hypnotic,  
16 gamma hydroxybutyric acid (“GHB”) is being used  
17 in conjunction with alcohol and other drugs with  
18 detrimental effects in an increasing number of cases.  
19 It is difficult to isolate the impact of such drug’s in-  
20 gestion since it is so typically taken with an ever-  
21 changing array of other drugs and especially alcohol,  
22 which potentiates its impact.

23           (3) GHB takes the same path as alcohol, proc-  
24 esses via alcohol dehydrogenase, and its symptoms  
25 at high levels of intake and as impact builds are  
26 comparable to alcohol ingestion/intoxication. Thus,

1 aggression and violence can be expected in some in-  
2 dividuals who use such drug.

3 (4) If taken for human consumption, common  
4 industrial chemicals such as gamma butyrolactone  
5 and 1,4-butanediol are swiftly converted by the body  
6 into GHB. Illicit use of these and other GHB ana-  
7 logues and precursor chemicals is a significant and  
8 growing law enforcement problem.

9 (5) A human pharmaceutical formulation of  
10 gamma hydroxybutyric acid is being developed as a  
11 treatment for cataplexy, a serious and debilitating  
12 disease. Cataplexy, which causes sudden and total  
13 loss of muscle control, affects about 65 percent of  
14 the estimated 180,000 Americans with narcolepsy, a  
15 sleep disorder. People with cataplexy often are un-  
16 able to work, drive a car, hold their children or live  
17 a normal life.

18 **SEC. 3. ADDITION OF GAMMA HYDROXYBUTYRIC ACID AND**  
19 **KETAMINE TO SCHEDULES OF CONTROLLED**  
20 **SUBSTANCES; GAMMA BUTYROLACTONE AS**  
21 **ADDITIONAL LIST I CHEMICAL.**

22 (a) ADDITION TO SCHEDULE I.—

23 (1) IN GENERAL.—Section 202(c) of the Con-  
24 trolled Substances Act (21 U.S.C. 812(c)) is amend-  
25 ed by adding at the end of schedule I the following:

1 “(d) Unless specifically excepted or unless listed in  
2 another schedule, any material, compound, mixture, or  
3 preparation, which contains any quantity of the following  
4 substance having a depressant effect on the central nerv-  
5 ous system, or which contains any of their salts, isomers,  
6 and salts of isomers whenever the existence of such salts,  
7 isomers, and salts of isomers is possible within the specific  
8 chemical designation:

9 “(1) Gamma hydroxybutyric acid.”.

10 (2) SECURITY OF FACILITIES.—For purposes of  
11 any requirements that relate to the physical security  
12 of registered manufacturers and registered distribu-  
13 tors, gamma hydroxybutyric acid and its salts, iso-  
14 mers, and salts of isomers manufactured, distrib-  
15 uted, or possessed in accordance with an exemption  
16 approved under section 505(i) of the Federal Food,  
17 Drug, and Cosmetic Act shall be treated as a con-  
18 trolled substance in schedule III under section  
19 202(c) of the Controlled Substances Act.

20 (b) ADDITION TO SCHEDULE III.—Schedule III  
21 under section 202(c) of the Controlled Substances Act (21  
22 U.S.C. 812(c)) is amended in (b)—

23 (1) by redesignating (4) through (10) as (6)  
24 through (12), respectively;

25 (2) by redesignating (3) as (4);

1 (3) by inserting after (2) the following:

2 “(3) Gamma hydroxybutyric acid and its salts,  
3 isomers, and salts of isomers contained in a drug  
4 product for which an application has been approved  
5 under section 505 of the Federal Food, Drug, and  
6 Cosmetic Act.”; and

7 (4) by inserting after (4) (as so redesignated)  
8 the following:

9 “(5) Ketamine and its salts, isomers, and salts  
10 of isomers.”.

11 (c) ADDITIONAL LIST I CHEMICAL.—Section 102(34)  
12 of the Controlled Substances Act (21 U.S.C. 802(34)) is  
13 amended—

14 (1) by redesignating subparagraph (X) as sub-  
15 paragraph (Y); and

16 (2) by inserting after subparagraph (W) the fol-  
17 lowing subparagraph:

18 “(X) Gamma butyrolactone.”.

19 (d) RULE OF CONSTRUCTION REGARDING CON-  
20 TROLLED SUBSTANCE ANALOGUES.—Section 102(32) of  
21 the Controlled Substances Act (21 U.S.C. 802(32)) is  
22 amended—

23 (1) by redesignating subparagraph (B) as sub-  
24 paragraph (C); and

1           (2) by inserting after subparagraph (A) the fol-  
2       lowing subparagraph:

3       “(B) The designation of gamma butyrolactone or any  
4       other chemical as a listed chemical pursuant to paragraph  
5       (34) or (35) does not preclude a finding pursuant to sub-  
6       paragraph (A) of this paragraph that the chemical is a  
7       controlled substance analogue.”.

8       (e) PENALTIES REGARDING SCHEDULE I.—

9           (1) IN GENERAL.—Section 401(b)(1)(C) of the  
10       Controlled Substances Act (21 U.S.C. 841(b)(1)(C))  
11       is amended in the first sentence by inserting after  
12       “schedule I or II,” the following: “gamma hydroxy-  
13       butyric acid in schedule III,”.

14          (2)     CONFORMING     AMENDMENT.—Section  
15       401(b)(1)(D) of the Controlled Substances Act (21  
16       U.S.C. 841(b)(1)(D)) is amended by inserting  
17       “(other than gamma hydroxybutyric acid)” after  
18       “schedule III”.

19       (f) DISTRIBUTION WITH INTENT TO COMMIT CRIME  
20       OF VIOLENCE.—Section 401(b)(7)(A) of the Controlled  
21       Substances Act (21 U.S.C. 841(b)(7)(A)) is amended by  
22       inserting “or controlled substance analogue” after “dis-  
23       tributing a controlled substance”.

1 **SEC. 4. AUTHORITY FOR ADDITIONAL REPORTING RE-**  
2 **QUIREMENTS FOR GAMMA HYDROXYBUTYRIC**  
3 **PRODUCTS IN SCHEDULE III.**

4 Section 307 of the Controlled Substances Act (21  
5 U.S.C. 827) is amended by adding at the end the fol-  
6 lowing:

7 “(h) In the case of a drug product containing gamma  
8 hydroxybutyric acid for which an application has been ap-  
9 proved under section 505 of the Federal Food, Drug, and  
10 Cosmetic Act, the Attorney General may, in addition to  
11 any other requirements that apply under this section with  
12 respect to such a drug product, establish any of the fol-  
13 lowing as reporting requirements:

14 “(1) That every person who is registered as a  
15 manufacturer of bulk or dosage form, as a packager,  
16 repackager, labeler, relabeler, or distributor shall re-  
17 port acquisition and distribution transactions quar-  
18 terly, not later than the 15th day of the month suc-  
19 ceeding the quarter for which the report is sub-  
20 mitted, and annually report end-of-year inventories.

21 “(2) That all annual inventory reports shall be  
22 filed no later than January 15 of the year following  
23 that for which the report is submitted and include  
24 data on the stocks of the drug product, drug sub-  
25 stance, bulk drug, and dosage forms on hand as of  
26 the close of business December 31, indicating wheth-



1       er materials reported are in storage or in process of  
2       manufacturing.

3               “(3) That every person who is registered as a  
4       manufacturer of bulk or dosage form shall report all  
5       manufacturing transactions both inventory increases,  
6       including purchases, transfers, and returns, and re-  
7       ductions from inventory, including sales, transfers,  
8       theft, destruction, and seizure, and shall provide  
9       data on material manufactured, manufactured from  
10      other material, use in manufacturing other material,  
11      and use in manufacturing dosage forms.

12              “(4) That all reports under this section must  
13      include the registered person’s registration number  
14      as well as the registration numbers, names, and  
15      other identifying information of vendors, suppliers,  
16      and customers, sufficient to allow the Attorney Gen-  
17      eral to track the receipt and distribution of the drug.

18              “(5) That each dispensing practitioner shall  
19      maintain for each prescription the name of the pre-  
20      scribing practitioner, the prescribing practitioner’s  
21      Federal and State registration numbers, with the ex-  
22      piration dates of these registrations, verification that  
23      the prescribing practitioner possesses the appro-  
24      priate registration to prescribe this controlled sub-  
25      stance, the patient’s name and address, the name of

1 the patient’s insurance provider and documentation  
 2 by a medical practitioner licensed and registered to  
 3 prescribe the drug of the patient’s medical need for  
 4 the drug. Such information shall be available for in-  
 5 spection and copying by the Attorney General.

6 “(6) That section 310(b)(3) (relating to mail  
 7 order reporting) applies with respect to gamma hy-  
 8 droxybutyric acid to the same extent and in the  
 9 same manner as such section applies with respect to  
 10 the chemicals and drug products specified in sub-  
 11 paragraph (A)(i) of such section.”.

12 **SEC. 5. DEVELOPMENT OF FORENSIC FIELD TESTS FOR**  
 13 **GAMMA HYDROXYBUTYRIC ACID.**

14 The Attorney General shall make a grant for the de-  
 15 velopment of forensic field tests to assist law enforcement  
 16 officials in detecting the presence of gamma hydroxy-  
 17 butyric acid and related substances.

18 **SEC. 6. ANNUAL REPORT REGARDING DATE-RAPE DRUGS;**  
 19 **NATIONAL AWARENESS CAMPAIGN.**

20 (a) ANNUAL REPORT.—The Secretary of Health and  
 21 Human Services (in this section referred to as the “Sec-  
 22 retary”) shall periodically submit to the Congress reports  
 23 each of which provides an estimate of the number of inci-  
 24 dents of the abuse of date-rape drugs (as defined in sub-  
 25 section (c)) that occurred during the most recent one-year

1 period for which data are available. The first such report  
2 shall be submitted not later than January 15, 2000, and  
3 subsequent reports shall be submitted annually thereafter.

4 (b) NATIONAL AWARENESS CAMPAIGN.—

5 (1) DEVELOPMENT OF PLAN; RECOMMENDA-  
6 TIONS OF ADVISORY COMMITTEE.—

7 (A) IN GENERAL.—The Secretary, in con-  
8 sultation with the Attorney General, shall de-  
9 velop a plan for carrying out a national cam-  
10 paign to educate individuals described in sub-  
11 paragraph (B) on the following:

12 (i) The dangers of date-rape drugs.

13 (ii) The applicability of the Controlled  
14 Substances Act to such drugs, including  
15 penalties under such Act.

16 (iii) Recognizing the symptoms that  
17 indicate an individual may be a victim of  
18 such drugs, including symptoms with re-  
19 spect to sexual assault.

20 (iv) Appropriately responding when an  
21 individual has such symptoms.

22 (B) INTENDED POPULATION.—The individ-  
23 uals referred to in subparagraph (A) are young  
24 adults, youths, law enforcement personnel, edu-  
25 cators, school nurses, counselors of rape vic-

1           tims, and emergency room personnel in hos-  
2           pitals.

3           (C) ADVISORY COMMITTEE.—Not later  
4           than 180 days after the date of the enactment  
5           of this Act, the Secretary shall establish an ad-  
6           visory committee to make recommendations to  
7           the Secretary regarding the plan under sub-  
8           paragraph (A). The committee shall be com-  
9           posed of individuals who collectively possess ex-  
10          pertise on the effects of date-rape drugs and on  
11          detecting and controlling the drugs.

12          (2) IMPLEMENTATION OF PLAN.—Not later  
13          than 180 days after the date on which the advisory  
14          committee under paragraph (1) is established, the  
15          Secretary, in consultation with the Attorney General,  
16          shall commence carrying out the national campaign  
17          under such paragraph in accordance with the plan  
18          developed under such paragraph. The campaign may  
19          be carried out directly by the Secretary and through  
20          grants and contracts.

21          (3) EVALUATION BY GENERAL ACCOUNTING OF-  
22          FICE.—Not later than two years after the date on  
23          which the national campaign under paragraph (1) is  
24          commenced, the Comptroller General of the United  
25          States shall submit to the Congress an evaluation of

1 the effects with respect to date-rape drugs of the na-  
2 tional campaign.

3 (c) DEFINITION.—For purposes of this section, the  
4 term “date-rape drugs” means gamma hydroxybutyric  
5 acid and its salts, isomers, and salts of isomers and such  
6 other drugs or substances as the Secretary, after consulta-  
7 tion with the Attorney General, determines to be appro-  
8 priate.

Passed the House of Representatives October 12,  
1999.

Attest:

*Clerk.*